FRANCE

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"The policy of solidarity in development and in the fight against global inequalities is a fully-fledged pillar of our foreign policy. In a world of interdependence, helping others means helping ourselves [...] and all countries and all civil societies have a role to play. It is our responsibility because these challenges involve the future: the future of our country, the future of new generations and the future of the planet we share. It is not only a matter of doing more, but also of doing better, and doing it with our partners in the South."

– Jean-Yves Le Drian, French Minister for Foreign Affairs, 11 May 2020, in Parliament

MAIN CHANGES IN 2020

On 16 December 2020, during a week dedicated to international solidarity and humanitarian action, the government finally presented its Orientation and Planning for Solidarity, Development and the Fight Against Global Inequalities bill to the Council of Ministers. After several months of inaction the government has now resumed work on this new law, which will set out the new legal, budgetary and strategic framework for French policy on international cooperation and ODA.

In drafting the new law, the French government is demonstrating a real will to modernise its development work – a process the COVID-19 pandemic has forced it to accelerate. French ODA jumped by 24.3% between 2019 and 2020, and President Emmanuel Macron's commitment to reach 0.55% of GNI by 2022 should be fulfilled in 2021.

TRENDS AND PROJECTIONS FOR 2021 AND BEYOND

The finalisation of the Orientation and Planning for Solidarity, Development and the Fight Against Global Inequalities bill in 2021 should establish a strong commitment by France to ODA goals, the achievement of the 2030 Agenda, respect for human rights and the Paris Agreement. Parliamentarians are examining the possibility of extending the trajectory of the amounts allocated to ODA mission credits beyond 2023 and strengthening the commitment to reach 0.7% by 2025.

0.48% genuine aid/gni

0.60% TOTAL AID/GNI

In addition, the law should help improve the implementation of development policy. It sets clear targets that allow for a rebalancing between loans and grants; for targeting LDCs; for including a gender dimension in funding volumes; and for increasing the share of ODA for CSOs – all of which should improve the quality of France's aid.

At the same time, policy coherence, transparency and CSO involvement in ODA all need to be revised in order to improve France's contribution to achieving the SDGs.

CASE STUDY BOX:

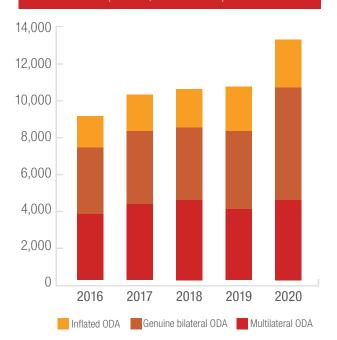


An independent evaluation commission is planned under the Orientation and Planning for Solidarity, Development and the Fight Against Global Inequalities bill. The commission will have a mandate to evaluate the effectiveness, efficiency and impact of ODA strategies, projects and programmes, thereby improving public transparency and accountability.

RECOMMENDATIONS TO THE FRENCH GOVERNMENT

- Increase the ODA budget to reach, at long last, the 0.7% GNI/ODA target.
- Guarantee an ambitious Financial Transaction Tax for international solidarity and climate by increasing its rate from 0.3% to 0.5% and allocating 100% of the revenue from this tax to ODA.
- Improve the transparency and accountability of French ODA.
- Measure and publish the impacts of ODA on the ultimate beneficiaries (to ensure policy coherence and compliance with the SDGs).

FRANCE – GENUINE AND INFLATED ODA (€ million, constant 2019)



ODA TO DRM (€ million, constant 2019)

DRM	ODA for DRM	DRM (% bilateral)	DRM (% total ODA)
2016	147.80	2.79	1.63
2017	0.09	0.00	0.00
2018	0.11	0.00	0.00
2019	11.08	0.17	0.10

ODA TO LDCS (€ million, constant 2019)

LDC	ODA to LDCs	ODA to LDCS (% GNI)	ODA to LDCS (% total ODA)
2016	1,883.78	0.08	20.82
2017	2,383.29	0.10	23.36
2018	2,771.46	0.12	26.53
2019	2,720.53	0.11	25.41

AID MODALITY (€ million, constant 2019)

Year	Bilateral gross	Grants	Grants Loans	
2016	6,983.45	3,848.21	3,135.23	44.90
2017	7,783.37	3,908.92	3,874.44	49.78
2018	7,763.26	3,803.80	3,959.46	51.00
2019	8,629.47	4,650.21	3,979.25	46.11

ODA (€ million, constant 2019)

Gender focus	Bi allocable	Total Screened	Not Screened	None	Significant	Principal	Significant (% of screened)	Principal (% of screened)
2016	5,115.32	3,875.26	1240.06	2,883.49	952.30	39.48	24.57	1.02
2017	5,173.25	4,312.55	860.70	3,378.05	834.34	100.17	19.35	2.32
2018	5,433.75	5,417.10	16.65	4,297.07	867.26	252.77	16.01	4.67
2019	5,822.83	5,777.93	44.90	4,282.51	1,308.44	186.98	22.65	3.24

ODA TO SUPPORT CSOs (€ million, constant 2019)

l	CSO support	Non-CSO	Donor.CSO- Earmarked	International. CSO- Earmarked	Recipient. CSO- Earmarked	Donor.CSO- Core	International. CSO-Core	Recipient. CSO-Core	Total bilateral CSO support, % bilateral	Total bilateral CSO support, % total ODA	Core bilateral CSO support, % bilateral	Core bilateral CSO support, % total ODA
	2016	5,126.17	130.06	35.07	1.59	1.55	10.71	0.13	3.38	1.98	0.23	0.14
	2017	5,764.57	141.88	1.82	0.99	23.58	52.88	0.05	3.70	2.17	1.28	0.75
	2018	5,733.50	213.84	30.44	6.05	1.20	12.43	0.02	4.40	2.53	0.23	0.13
	2019	6,250.79	284.91	70.15	28.43	1.42	13.75	0.23	6.00	3.73	0.23	0.14